



**Notice of a public meeting of  
Children, Education & Communities Policy & Scrutiny Committee**

**To:** Councillors D Taylor (Chair), Fenton (Vice-Chair),  
Brooks, Crawshaw, Jackson, Rawlings and Wells

**Date:** Wednesday, 7 November 2018

**Time:** 5.30 pm

**Venue:** The Snow Room - Ground Floor, West Offices (G035)

**AGENDA**

**1. Declarations of Interest**

At this point, Members are asked to declare:

- any personal interests not included on the Register of Interests
- any prejudicial interests or
- any disclosable pecuniary interests

which they may have in respect of business on this agenda

**2. Minutes** (Pages 1 - 6)

To approve and sign the minutes of the meeting held on 11 September 2018.

### **3. Public Participation**

At this point in the meeting members of the public who have registered to speak can do so. The deadline for registering is **5.00pm on Tuesday 6 November 2018**. Members of the public can speak on agenda items or matters within the remit of the committee.

To register to speak please contact the Democracy Officers for the meeting, on the details at the foot of the agenda.

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### **4. City of York Safeguarding Children Board (Pages 7 - 32) Bi-annual Update**

This report provides an update on the progress of City of York Safeguarding Children Board, highlighting the new safeguarding partnership arrangements to take the place of the Local Safeguarding Children Board in the context of Working Together 2018 and the Children & Social Work Act 2017.

### **5. York Theatre Royal Bi-annual Update (Pages 33 - 36)**

This paper provides the members of the policy and scrutiny committee with an update on York Theatre Royal.

**6. School Improvement and Ofsted Update on Schools Performance** (Pages 37 - 44)

This report provides information about school performance in the academic year 2017- 2018 and information about the position of schools according to Ofsted inspection judgements as of 22 October 2018.

**7. Update on Academisation, Place Planning & Additional School Places Required** (Pages 45 - 52)

This paper provides the members of the policy and scrutiny committee with an update on academisation in York and provides an update on the council's work on school place planning.

**8. Joint Review: Resident Involvement Feasibility Report** (Pages 53 - 68)

This report informs Members of a topic request submitted by Cllr Ann Reid to look into tenant involvement, including the York Residents' Federation which has recently failed to appoint a committee and is thus no longer operational.

**9. Cultural Strategy Update** (Pages 69 - 74)

This report provides an update on the development of a Cultural Strategy for York for the period 2019 – 2025.

**10. Work Plan 2018/19** (Pages 75 - 76)

Members are asked to consider the Committee's work plan for the 2018/19 municipal year.

**11. Urgent Business**

Any other business which the Chair considers urgent under the Local Government Act 1972.

Democracy Officers

Catherine Clarke and Louise Cook (job share)

Contact details:

- Telephone – (01904) 551031
- Email [catherine.clarke@york.gov.uk](mailto:catherine.clarke@york.gov.uk) and [louise.cook@york.gov.uk](mailto:louise.cook@york.gov.uk)

(If contacting by email, please send to both Democracy Officers named above).

For more information about any of the following please contact the Democratic Services Officers responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports and
- For receiving reports in other formats

Contact details are set out above.

**This information can be provided in your own language.**

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim własnym języku. (Polish)

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی میا کی جاسکتی ہیں۔ (Urdu)

 (01904) 551550

City of York Council

Committee Minutes

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Meeting	Children, Education & Communities Policy & Scrutiny Committee
Date	11 September 2018
Present	Councillors D Taylor (Chair), Fenton (Vice-Chair), Brooks, Crawshaw, Lisle (as a Substitute for Cllr Rawlings) and Wells
Apologies	Councillors Jackson and Rawlings

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**18. Declarations of Interest**

Members were asked to declare, at this point in the meeting, any personal interests, not included on the Register of Interests, or any prejudicial or disclosable pecuniary interests they may have in respect of business on the agenda. None were declared.

**19. Minutes**

Resolved: That the minutes of the meeting of the committee held on 10 July 2018 be approved as a correct record and then signed by the Chair.

**20. Public Participation**

It was reported that there had been no registrations to speak at the meeting under the Council's Public Participation Scheme.

**21. York's Skills Plan 2017-20 Update**

Members considered a report that updated them on what actions were being undertaken by the Skills Team (with stakeholders) and ongoing outcomes with respect to the following aims of the York Skills Plan: developing, retaining and attracting talent in York; and making sure no one was left behind.

The Learning City Partnership Manager was in attendance to give an update and she confirmed:

- The Skills Plan would contribute towards ambitions set out in both the York Economic Strategy 2016-2020 and the Council Plan 2015-2019.
- An outline of the key priorities, actions and ambitions of the Skills Plan was available on the Council website: [https://www.york.gov.uk/downloads/download/3957/york\\_skills\\_plan\\_2017-2020](https://www.york.gov.uk/downloads/download/3957/york_skills_plan_2017-2020)
- The York Economic Strategy aimed to make York a top 10 UK city for employment, with:
  - (i) high employment rates
  - (ii) high levels of skills and qualifications
  - (iii) wages above national average by 2025

In terms of Objective 1: Members were informed of a new initiative called York Career Ready. The programme was being developed in partnership with various employers in York and would help support sixth form students and care leavers looking to stay and work locally to progress successfully into apprenticeships by providing them with masterclasses, company visits, mentoring and internships with local businesses.

The officer continued to outline the targets set for York and the progress against the objectives, focussing on the five essential 'to-dos'.

Officers answered Members questions where it was noted that:

- Outcomes from the York Apprenticeship Recruitment events and from the York Job Fairs were monitored.
- The HGV driver gap was being addressed and apprenticeship training was available.
- The heritage skills sector would be investigated and should the evidence show a shortage in this area an intervention would be considered.
- European funded programmes would be honoured to 2020 and the winners of the two DWP bids (to support young people's progression into employment, prevent NEETs (Not in Education, Employment, or Training) and support those that were NEET) would shortly be announced.
- English Social Funding (or equivalent) would replace European Social Funding and the current European funding programme that officers were awaiting an outcome for would total around £850,000 for York over a 3 year period.
- Officers were working with York St John University and Leeds City College on Objective 4. In response to

employer demand, a number of higher/degree level apprenticeships for Laboratory Technicians, Data Science, Chartered Management and Master of Business Administration (MBA) had been developed. This area was also highlighted as amber in the Economic Strategy and officers agreed this objective required additional content in the Plan.

- All apprenticeships recruited through the City of York Council apprenticeship programme were tracked and although some did not result in a permanent employment, they provided the relevant skills to seek a clear career path and employment within the region.
- Apprenticeship taster sessions would be held in January 2019 for students in Year 11 in response to feedback and requests from members of Show Me That I Matter.

Some Members raised concerns regarding a number of schools removing the vocational and employability programmes for young people who were at risk of becoming NEET. The Corporate Director of Children, Education and Communities confirmed that school funding and how national league tables reported was a barrier but that the Local Authority had been engaging with staff that designed the curriculums for schools and colleges to encourage the use of more vocational learning to support the different learning needs and styles of young people. It was suggested that this issue could be a possible scrutiny review topic.

Members thanked officers for their update and noted that the Economic Growth Strategy was also being reviewed and would be brought to a future Children and Education & Communities Policy & Scrutiny Committee.

Resolved:

- (i) That the update be noted and that Members comments be taken into account when progressing the Plan.
- (ii) That the outcomes from the York Apprenticeship Recruitment events and York Job Fairs be provided at a future meeting.
- (iii) That Committee Members be emailed performance data around City of York Council apprenticeships.

Reason: To keep Members up to date on progress of the development of York's Skills Plan 2017-20.

## **22. York Learning - Strategic Plan Update and Progress Report 2017/18**

Members consider a report that presented the end of academic year performance data for York Learning.

The Head of York Learning gave an update and confirmed:

- Performance reports from York Job Fairs could be provided but officers were reliant on employers reporting back.
- The increase in apprenticeships, particularly with 16-18 year olds, was partly due to an incentive payment of £1000 to employers who recruit apprentices.
- There had been a gratifying increase against the target of 19+ receiving a GCSE in English.

The Head of York Learning answered Members questions and discussions took place around the new opportunities and threats identified in the latest Strategic Plan, including benchmarks, apprenticeships and the provision around improving English and maths.

Members noted that the latest Strategic Plan for 2018/19 would be signed off by the Executive Member and they thanked the officer for his update.

Resolved:

- (i) That Members comments on the performance of York Learning and on the issues identified for the new academic year, in paragraph 8 of the report, be taken into account for when the strategic plan was signed off by the Executive Member.
- (ii) That additional statistical data around apprenticeships be provided at a future meeting.

Reason: To help monitor the service and guide managers and ensure robust and accountable governance arrangements.

## **23. 2018/19 Finance and Performance First Quarter Report - Children, Education & Communities**

Members considered a report that analysed the latest performance for 2018/19 and forecast the financial outturn position by reference to the service plans and budgets for all of



the services falling under the responsibility of the Corporate Director of Children, Education & Communities.

The Finance Manager gave an update and highlighted the finance and performance headlines and confirmed the projected overspend for the year for the directorate was around £1.25million. He brought to Members attention the significant pressures within children social care particularly around supporting the current cohort of looked after children and home to school transport within Special Educational Needs.

The Finance Manager and Corporate Director of Children, Education and Communities answered Members questions where it was noted that:

- The introduction of 'golden hello' and 'golden handcuff' payments had proved to be successful within the children social care, referral and assessment teams. This approach would be extended to the safeguarding service area where a holistic recruitment strategy had also been designed to attract permanent social worker staff to York and reduce the amount of agency staff used.
- Educational Psychologists pay had increased to match regional salaries and the team had increased in size to lower case loads.
- The Looked After Children cohort was increasing and the cost of care and placements was a pressure to consider going forward.
- An update on the additional funds allocated to tackle the attainment gap would be noted in the quarter two report.
- The projected overspend within ward committees was mainly due to unbudgeted grounds maintenance costs in parish areas.
- The percentage of children becoming the subject of a child protection plan for a second or subsequent time had risen and reasons for this were discussed.

The Corporate Director of Children, Education and Communities informed the Committee that OFSTED were carrying out a joint targeted area inspection of child sexual abuse within the family week commencing 24 September 2018, where the interim Corporate Director of Children, Education and Communities would take the lead.

Following further discussions around the overspends in Education and Skills, particularly the pressures in the home to school transport and the special education needs budgets, the Corporate Director suggested Members should monitor this pressure in more detail. It was noted that this was a national pressure and that officers were considering solutions through an inclusion review where a selection of staff from York schools had formed a task group to test the current provision.

Members thanked officers for their update and suggested future reports include more regional statistical data comparisons.

Resolved: That the report be noted.

Reason: To update the Committee on the latest financial and performance position for 2018/19.

#### **24. Work Plan 2018/19**

Members considered the Committees work plan for the 2018/19 municipal year.

Members thanked the Corporate Director of Children, Education & Communities for all his help and support over the years and wished him well in his new post.

Following discussion, it was agreed that the work plan be updated to include a Cultural Strategy update at the 7 November meeting.

Resolved:

- (i) That the work plan be approved subject to the above amendments/additions.
- (ii) That the 15 January 2019 Committee date be changed to 8 January 2019.
- (iii) That the Committee be contacted by the new Scrutiny Officer to arrange an informal meeting.

Reason: To keep the Committee's work plan updated.

Cllr Taylor, Chair

[The meeting started at 5.30pm and finished at 7.25pm].



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**Children, Education & Communities Policy &  
Scrutiny Committee**

**7 November 2018**

Report of the Independent Chair of City of York Safeguarding Children Board

**City of York Safeguarding Board Bi-annual Update**

**Summary**

1. This report provides an update on the progress of City of York Safeguarding Children Board, highlighting the new safeguarding partnership arrangements to take the place of the Local Safeguarding Children Board in the context of Working Together 2018 and the Children & Social Work Act 2017.

**Key Updates**

**Working Together 2018**

2. Working Together 2018 sees the setting up of new safeguarding arrangements in each Local Authority to replace the Local Safeguarding Children Boards which were abolished by the Children and Social Work Act 2017. The details in the guidance relate to:
3. changes to the way serious cases are considered with new Safeguarding Practice Reviews at national and local level to replace local Serious Case Reviews;
4. changes to the process of reviewing child deaths. (City of York has arrangements jointly with North Yorkshire.);
5. and new local safeguarding partnership arrangements, including scrutiny and challenge, led by the three key partners described in the Act: the Local Authority, the Police and the Clinical Commissioning Group.

6. In York, lead officers from the key statutory partners have presented proposals for the new City of York Safeguarding Children Partnership to replace the Board and these have been agreed at the Board in October and by the Chief Officers Reference and Accountability Group (CORAG)
7. In July 2018, York was successful, along with 16 other areas, in a bid to the Department for Education to become an early adopter of the new arrangements.
8. York will therefore launch the new Partnership by January 2019, nine months before the rest of the country.
9. The opportunity has been taken to 'sharpen' the functioning of the Board/partnership and the Sub-groups but no changes made simply for changes' sake as the Board is already functioning well.
10. The funding which comes with the Early Adopter status will be used to enhance the, already strong, relationship with schools and colleges. Project leaders are working on engaging early years, schools and colleges in the new safeguarding arrangements.
11. The Interim Corporate Director of Children's Services, Education and Communities is representing the three statutory partners and the Independent Chair of CYSCB, at the Committee meeting today, to present the details of the new partnership arrangements.
12. These arrangements will be published, in accordance with the specific requirements in Chapter 3 of Working Together 2018, by the end of the year.

### **CYSCB Annual Report**

13. The CYSCB Annual Report 2017/18 setting out the activities and achievements of the Safeguarding Board and its partners has now been published and is available at:  
<http://www.saferchildrenyork.org.uk/annual-reports-and-business-plan.htm>
14. A young people's version of the Annual Report is currently being developed.

## Council Plan

15. The information included in this report is linked to the Council Plan priorities of “A focus on frontline services to ensure all residents, particularly the least advantaged, can access reliable services and community facilities” and “A council that listens to residents to ensure it delivers the services they want and works in partnership with local communities.”

## Implications

16. There are no other direct implications arising from this report.

## Recommendations

17. The recommendation is that the Children, Education & Communities Policy & Scrutiny Committee note the new safeguarding partnership arrangements and the establishment of the City of York Safeguarding Children partnership (CYSCP) in January 2019.

18. Reason: To ensure that the Committee is aware of the transition to, and establishment of, the new arrangements.

## Contact Details

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Maxine Squire

Interim Corporate Director of Children's  
Services, Education and Communities

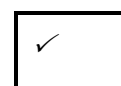
Report Approved



Date 22/10/18

Wards Affected:

All



**For further information please contact the author of the report**

**Annexes**

Annex 1 PART ONE: Summary of PART ONE - Summary - New Safeguarding Partnership Arrangements to replace CYSCB

Annex 2 PART TWO - Full Report: New Safeguarding Partnership Arrangements

Annex 3- CYSCB Annual Report Executive Summary

**Abbreviations**

CYSCB- City of York Safeguarding Children Board

CORAG -Chief Officers Reference and Accountability Group

## Safeguarding Children's Partnership

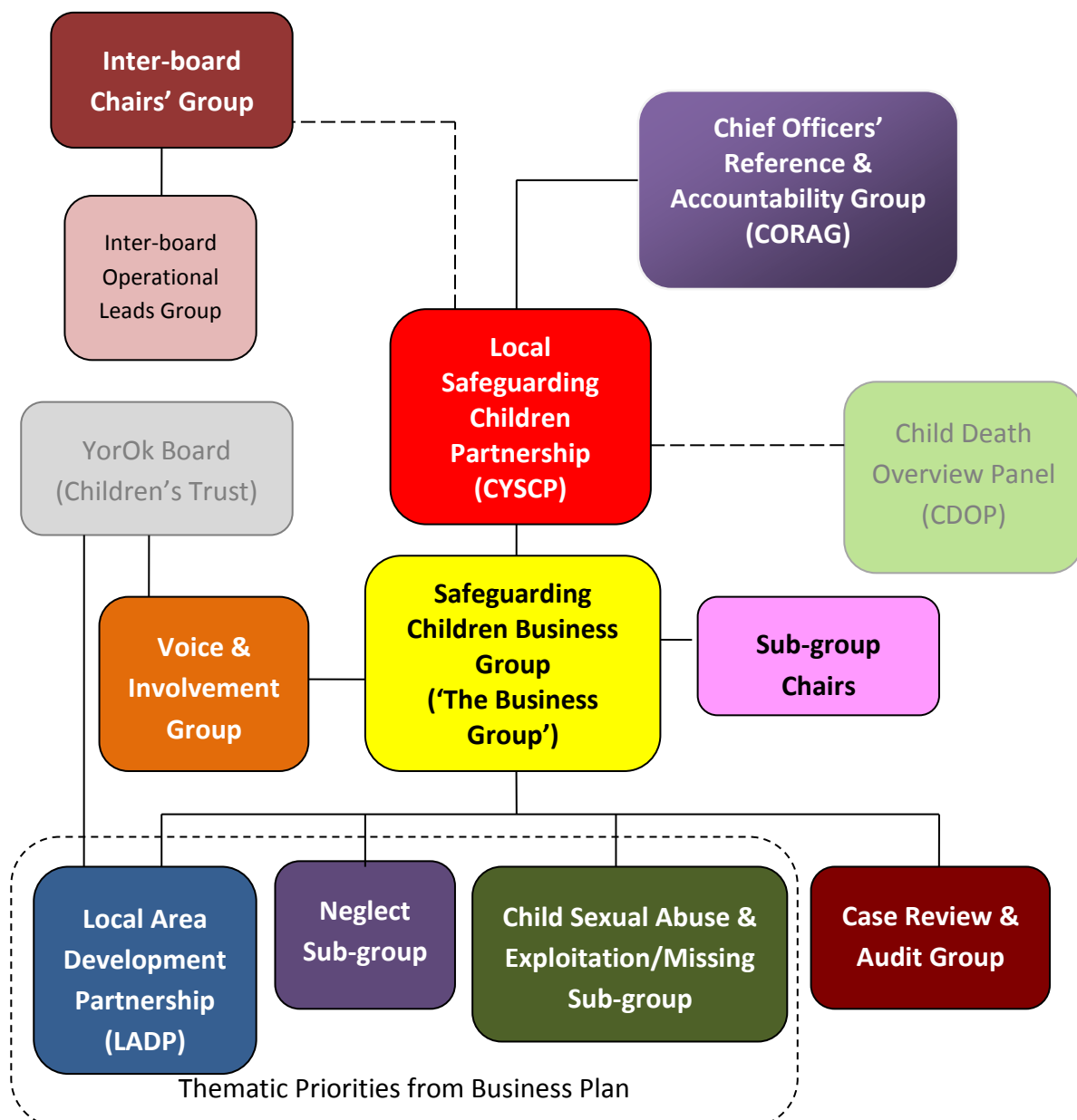
October 2018

### PART ONE – SUMMARY

#### 1. Introduction and purpose

The subject of this paper is the outline of the new safeguarding partnership arrangements which will replace City of York Safeguarding Children Board (CYSCB).

#### 2. The new structure:



### **3. Groups and Sub-groups:**

The new structure comprises of the following groups:

**i. Chief Officers Reference and Accountability Group (CORAG ):**

No change.

**ii. City of York Safeguarding Children Partnership (CYSCP).**

CYSCP will replace the CYSCB.

- Reviewed membership
- Strategic focus
- Quarterly meetings

**iii. Safeguarding Children Business Group (the 'Business Group')**

The Business Group will replace the Priority Delivery and Scrutiny Group (PDSG)

- 'Business' group of CYSCP
- Expanded membership
- Frequency quarterly.
- To include the overview recommendations for action required by partners to be 'inspection ready'.

**iv. Case Review & Audit Group**

Case Review Group (CRG) and Partnership Practice Scrutiny and Review Group (PPSRG) to be combined to become one Case Review & Audit Group.

- Revised/combined terms of reference developed in line with Working Together Guidance 2018 .
- Frequency quarterly
- Additional extraordinary meetings to consider details of referrals for Safeguarding Practice Reviews.

**v. Inter-Board Chairs and Operational Leads Group**

No change. Inter-Board Protocol 'refresh' to be finalised once new 'Safeguarding partnership' arrangements agreed and finalised.

**vi. Sub-group Chairs**

No change but to work alongside Business Group meetings.



#### 4. Other CYSCP sub-groups

##### vii. Neglect Sub-group

No change. Move to quarterly with 'task and finish' groups in between sub-group meetings when additional work required.

##### viii. Child Sexual Abuse & Exploitation/Missing from Home Sub-group (CSA&E/MfH)

No change. Move to quarterly with 'task and finish' groups in between sub-group meetings when additional work required.

##### ix. Local Area Development Partnership (LADP) (formerly Early Help Group)

No change. (Reports to YorOk Board jointly with CYSCP)

##### x. Voice and Involvement Group (VOIG)

No change. (Reports to YorOk Board jointly with CYSCP)

#### 5. Communications:

Use of electronic communication e.g. email between CYSCP and Sub-group Meetings and for 'virtual' Partnership members.

#### 6. CDOP

Changes to the governance of the Child Death Overview Panel and the Child Death processes made in accordance with the statutory guidance in Working Together 2018.

#### 7. Early Adopter Status and School Engagement

CYSCB has been successful in a bid to be an 'Early Adopter' of the new arrangements with a focus on enhancing the, already robust, relationship with schools and colleges and to engage them fully in the Safeguarding Partnership.

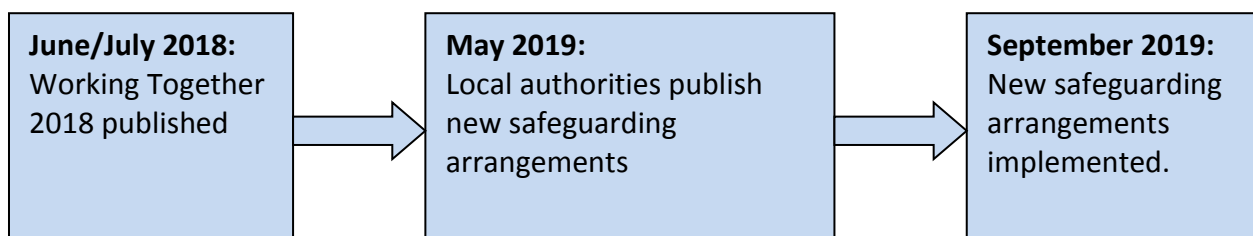
#### 8. Business and reporting processes

No change. Use of Highlight Reports; 'Business Group' Report to CYSCP; Agency Assurance Reports; Annual Reports to continue.

Business support will be provided by the CYSCB/CYSCP Business Unit.

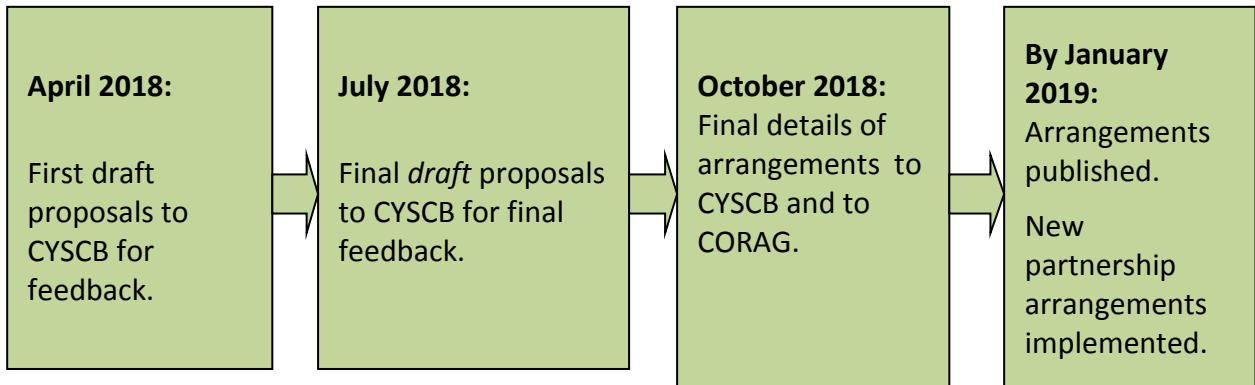
#### 9. Proposed timeline

##### Central Government timeline:



**City of York proposed timeline:**

As 'early adopter':



## Safeguarding Children’s Partnership - Draft Proposal

**October 2018**

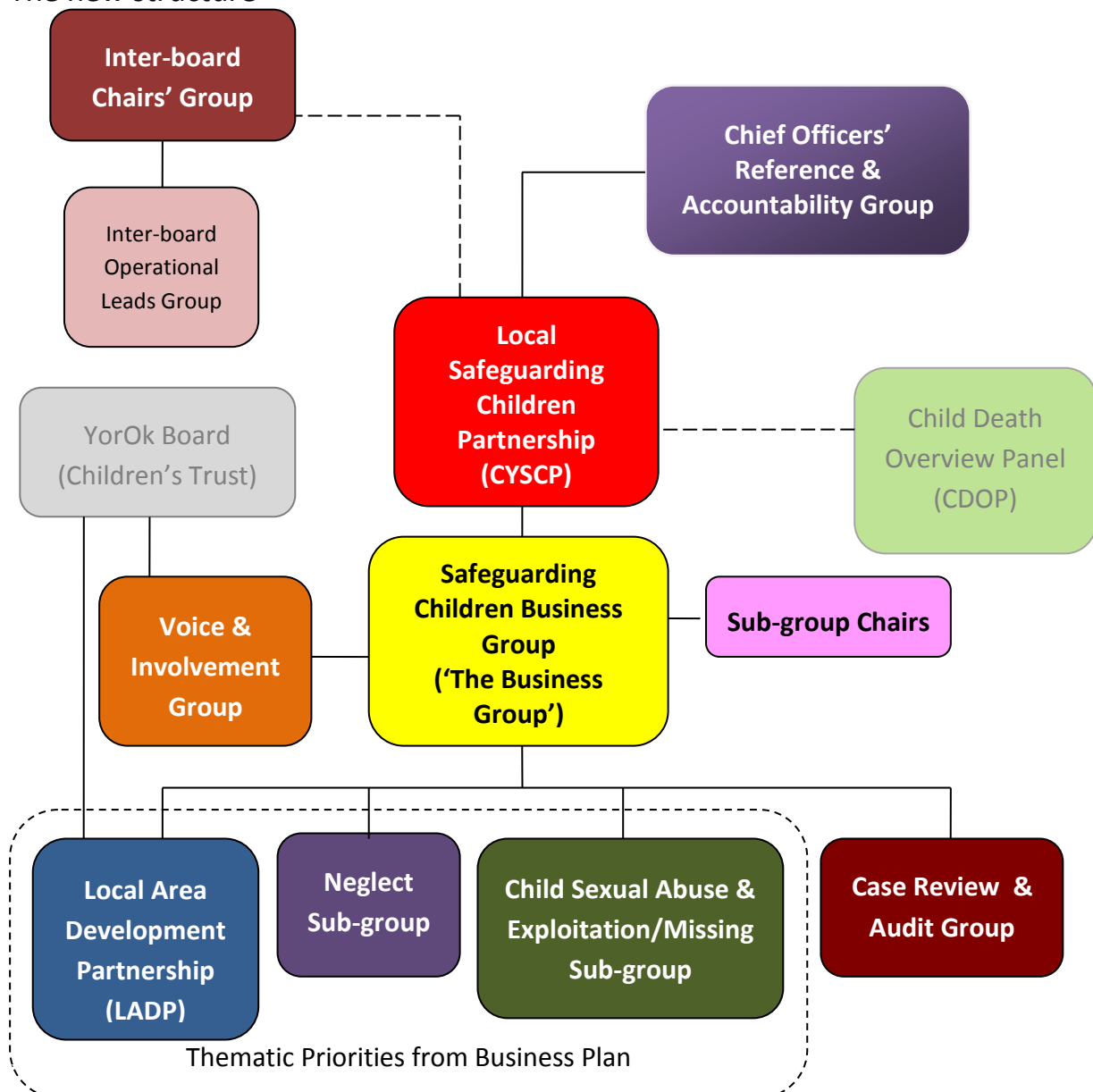
### **PART TWO – DETAILS**

A summary of this report is available in PART ONE.

#### **1. Introduction**

The subject of this paper is to give details of the new safeguarding partnership arrangements which will replace City of York Safeguarding Children Board (CYSCB) by January 2019.

The new structure



**The new structure comprises of the following groups:**

**i. Chief Officers Reference and Accountability Group (CORAG ):**

CORAG remains as is. CORAG comprises of the Chief Officer from the three key partners (LA; NYP; CCG) along with the Chairs of the Safeguarding Children’s Partnership; the Safeguarding Adults Board; and the Safer York Partnership. This will ensure the required level of seniority meets to provide:

- A systems wide view of safeguarding
- A means of ensuring an accountability pathway for the partnerships and the chairs of the partnerships.
- Decisions on funding for each partnership
- Support at organisational level for additional initiatives or campaigns (e.g. ‘It’s Not Ok’ campaign)
- **Frequency:** To meet bi- annually
- **Membership:** to remain as it is.

**ii. City of York Safeguarding Children Partnership (CYSCP).**

CYSCP will replace the CYSCB.

CYSCP will:

- Drive the safeguarding children agenda forward.
- Set the strategic direction for safeguarding arrangements across the partnership.
- Provide oversight and scrutiny of safeguarding children arrangements.
- Monitor and challenge including challenging single agency practice.
- Receive reports *by exception*.

**Membership:** The Partnership’s membership will be refined to specific organisations at senior strategic level.

(Terms of reference are in accordance with the Working Together 2018 Guidance.)

Along with partners who meet face-to face, the Partnership includes a 'virtual membership' of key partners who are included on the distribution list; who receive all papers; who are invited to participate with comment and feedback; but who do not necessarily attend every face-to face meeting. These partner representatives, along with other officers, will be invited to attend as and when appropriate and helpful, for example to provide information and updates on actions, initiatives and inspection; and to provide Agency Assurance Reports on safeguarding activity.

It is anticipated that some of the business of the Partnership might usefully be undertaken between meetings via email and telecons.

**Frequency:** To meet face-to face quarterly.

### **iii. Safeguarding Children Business Group (the 'Business Group')**

The Business Group replaces and replicates the Priority Delivery and Scrutiny Group (PDSG):

The Business Group will:

- Co-ordinate the business of the CYSCP
- Monitor the business of the sub-groups
- Scrutinise the multi-agency performance dataset and report to the Partnership on exceptions
- Scrutinise and sign off new guidance, policies and protocols.
- Oversee developments in the CYSCP Learning & Development needs analysis and the Learning & Development offer.
- Discuss and scrutinise partners' preparation for multi-agency focused inspections.
- Set the agenda for the CYSCP meetings

**Membership:** of the Business Group is based on the current membership – currently Sub-group Chairs and partner agency representatives - but expanded to include key partners relevant to the safeguarding children agenda with others invited as necessary and helpful.

**Frequency:** During 2018 the PDSG is due to meet quarterly. Given the level of business, the *Business Group* will continue to meet quarterly but this will be reviewed if more frequent meetings appear to be required given the level of business. Again, it is anticipated that some of the business of the Partnership can usefully be undertaken between meetings via email and telecons.

#### **iv. Case Review & Audit Group**

The Case Review Group (CRG) and Partnership Practice Scrutiny and Review Group (PPSRG) are combined to become one Case Review & Audit Group. Terms of reference for this group are in accordance with the new guidance and regulations on Child Safeguarding Practice Reviews in Working Together 2018.

A combined Case Review & Audit Group will:

- Consider and disseminate learning from reviews, audits and inspections (local, other local authorities and national.)
- Consider local cases for Safeguarding Practice Review and liaise with the National Panel in regard to these\*.
- Consider examples of good practice and disseminate learning from these.
- Carry out local audits and learning reviews, based around agreed themes, where indicated and appropriate.
- Oversee reviews and action plans and the outcomes of these.

\*Referrals for Safeguarding Practice Reviews will require additional extraordinary meetings in order to consider the details of the case.

**Frequency:** Quarterly but with additional extraordinary meetings to consider specific referrals for Safeguarding Children Practice Reviews.

**Membership:** The CRAG membership to include, as a minimum, representatives at senior management/head of service level of named organisations. (See Terms of Reference)

#### **v. Inter-Board Chairs and Operational Leads Group**

There are no changes proposed to the Inter Board Chairs' Group and the supporting Operational Leads Group. These take place bi-annually and quarterly respectively and have proved very successful in maintaining and refreshing the Inter-Board Protocol; reducing duplication; and increasing collaboration between the strategic boards.

The Inter-Board protocol was refreshed in June 2018 and will be finalised once the details now that the arrangements for the new Partnership are completed.

#### **vi. Sub-group Chairs**

Sub-group Chairs meet bi-annually with the Independent Chair. These meetings will continue but may be incorporated into the start of meetings of the Business Group.

## 2. Other CYSCP sub-groups

All of the CYSCB Sub-groups have been reviewed in the context of this proposal and no significant changes are envisioned at this stage. Terms of reference for each of these groups are attached. The Sub-groups will report directly to the Business Group:

### vii. Neglect Sub-group

No change. The sub-group will meet quarterly with 'task and finish' groups in between sub-group meetings when additional work is required.

### viii. Child Sexual Abuse & Exploitation/Missing from Home and Care Sub-group (CSA&E/MfH)

No change. The sub-group will meet quarterly with 'task and finish' groups in between sub-group meetings when additional work is required.

The two sub-groups reporting jointly to PDSG/the Business Group and to the YorOk Board are:

### ix. Local Area Development Partnership (formerly Early Help Sub-group)

### x. Voice & Involvement Group (VOIG)

**Frequency:** The sub-groups meet quarterly but on the understanding that work takes place between meetings possibly via the use of 'task and finish' groups and almost certainly using electronic communication.

**Membership:** there are no proposed changes to membership of these groups.

The remit, membership and terms of reference for each sub-group will be reviewed on an annual basis and more often if necessary.

New sub-groups or task and finish groups may require development as the priorities of the Safeguarding Partnership emerge and evolve.

## 3. Communications:

In order to maximise the efficiency of the business of the new partnership and its sub-groups, electronic communication e.g. email, is used between Partnership and Sub-group meetings. Partnership and Sub-group members will, therefore, on occasions be able to make use of this form of

communication in order to give feedback on, or sign off, proposals, procedures and guidance which were initially introduced and/or discussed at face to face meetings.

Partnership members and sub-group members will, as ever, represent their agency and organisation and will therefore use their own communication systems to disseminate Partnership information to, or seek feedback from, relevant officers within their own service.

#### **4. Child Death Overview Panel (CDOP)**

Changes to the governance of the Child Death Overview Panel and the Child Death processes will be made in accordance with the statutory guidance in Working Together 2018 and the new CDOP guidance which was published on 15 October.

With the abolition of the LSCBs, the remit for the governance for CDOP moves to the Local Authority and the CCG. The new Safeguarding Partnership will need to maintain a strong link with CDOP if safeguarding issues are to be identified and addressed.

Discussions on the process of transfer of the responsibility for governance have begun with colleagues in the local authority and the CCG. The DfE has recommended as large a footprint as possible for CDOPs in order for the Panel to review enough cases from which to disseminate learning. The local CDOP already operates across York and North Yorkshire it is unlikely that the footprint will be any smaller than this and this would contravene national guidance. However, there are strong links to CDOPs across the region (and nationally).

#### **5. Early Adopter Status and School Engagement**

CYSCB has been successful in a bid to be an 'Early Adopter' of the new arrangements. The focus of the bid is to enhance the, already robust, relationship with schools and colleges and to engage them fully in the Safeguarding Partnership. Working with the National Children's Bureau, CYSCB will implement new local safeguarding arrangements before they are established across the rest of the country. Project Lead and Project Support Officers have been identified and the work is already underway.

#### **6. Business and reporting processes**

There are no changes to the reporting processes of the partnership.

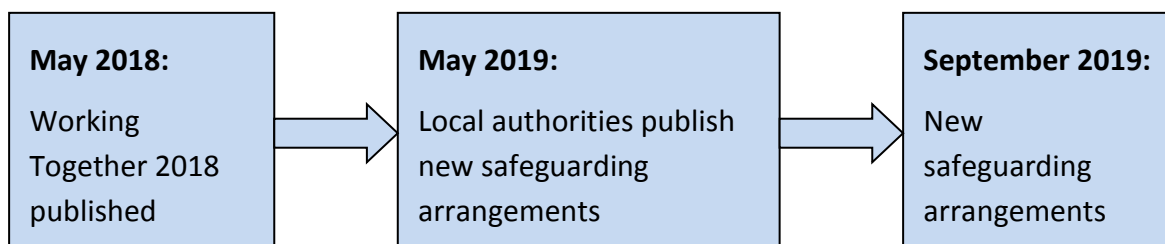


- Highlight reports from Sub-groups to the Business Group
- The Business Group reports to CYSCP
- Agency Assurance Reports are delivered by key partners to CYSCP.
- CYSCP will continue to be monitored (along with the Safeguarding Adults Board) by the Chief Officers Reference & Accountability Group (CORAG)
- The publication of a CYSCP Annual Report is still required in the new statutory guidance.

Support to the Board will be provided by the CYSCB/CYSCP Business Support Unit.

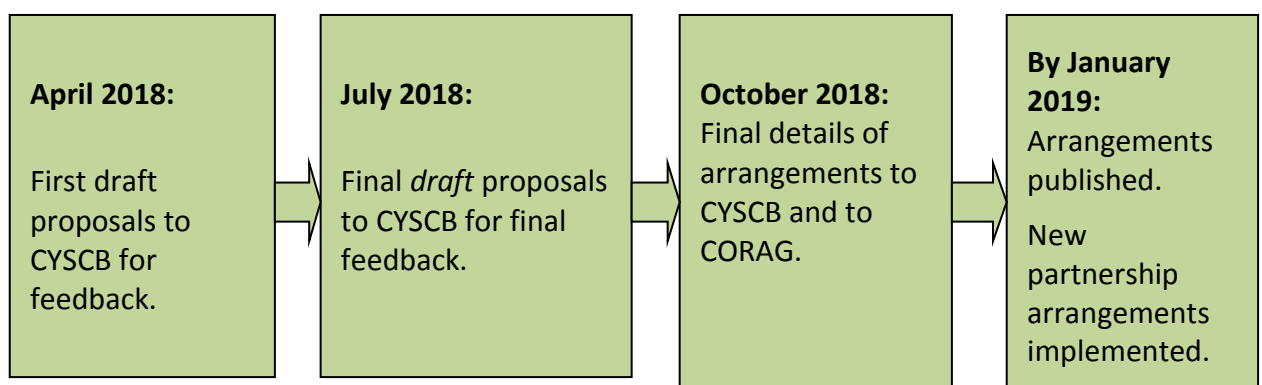
## 7. Timeline

The Department for Education requires that local authorities publish their safeguarding arrangements by May 2019 with full implementation by September 2019.

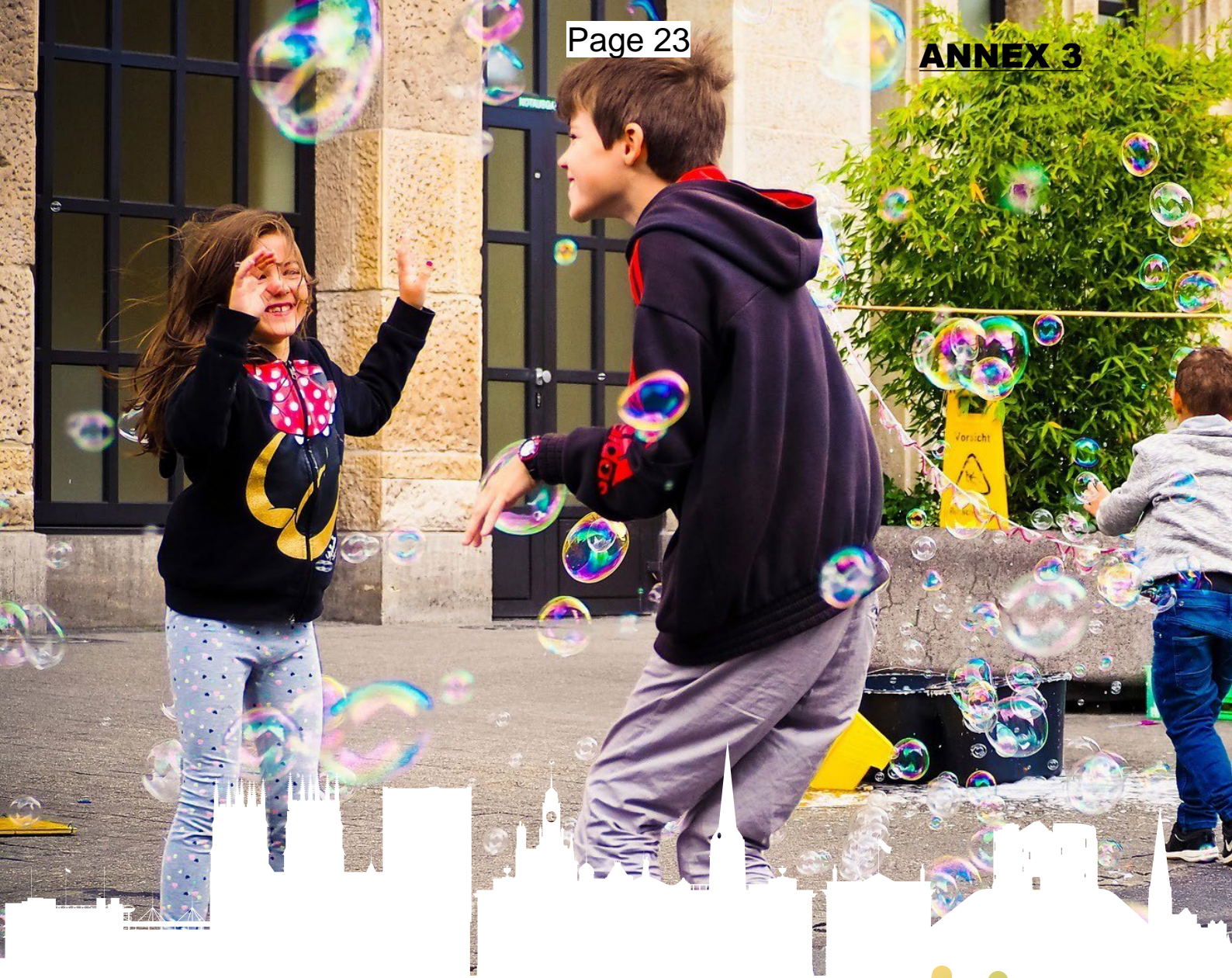


As an 'Early Adopter' of the new arrangements the York time line is now as follows:

- October 2018 – report on final details for new arrangements to CYSCB and CORAG
- By January 2019 – arrangements published and full implementation.



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**City of York**  
Safeguarding Children Board



# Executive Summary of Annual Report 2017/18

## About this Document

This document is a short summary of the 2017-18 Annual Report for the City of York Safeguarding Children Board. The full report, with additional supporting information as appendices, is available on the Safeguarding Children Board website at:  
<http://www.saferchildrenyork.org.uk/annual-reports-and-business-plan.htm>

## Foreword by the Chair

This is the final year that we will publish an Annual Report as the City of York Safeguarding Children Board (CYSCB). Next year, in accordance with the new Working Together to Safeguard Children 2018, there will be a report as the new City of York Safeguarding Children Partnership. I am proud to have been the Independent Chair since 2013 and that the CYSCB was judged outstanding by Ofsted during that time. This year we have continued to sustain improvements in safeguarding children through effective partnership working and I want to commend all members of the Board for their continued support in prioritising safeguarding children in the work of their agencies.



A key purpose of the report is to assess the impact of the work undertaken in 2017-18 on safeguarding outcomes for children and young people in York. Some highlights are:

- Every child reported to Children's Social Care as missing was found
- An increasing number of cases were signposted for early help. This is a positive move towards ensuring that no child slips through the net
- Children's Social Care report that social workers have an average of 15.3 cases which is lower than the England average of 17.8
- The number of children subject to child protection plans and looked after is relatively stable
- Workshops on neglect have been delivered across agencies to reflect the lessons learned from a case review in 2017
- The vulnerability of disabled children to abuse has been well recognised and in multi-agency training on this, we have ensured that awareness of the vulnerabilities of this group of children is explicit.

We can never eliminate risk entirely. We need to be as confident as we can be that every child is supported to live in safety, free from abuse and neglect. The Board is assured that, whilst there are areas for improvement, agencies are working well together to safeguard children in York.

**Simon Westwood, Independent Chair,  
City of York Safeguarding Children Board**

<sup>1</sup> <https://www.gov.uk/government/publications/working-together-to-safeguard-children--2>



## Some facts and figures

The City of York continues to be a relatively prosperous city with a changing population which is recorded as 208,367<sup>2</sup> of which 36,705 are children and young people.

## What children and young people have told us

### The Schools' 'Voice' Events

During 2017 Primary and Secondary School 'Voice' events took place. The children and young people made some very pertinent points such what could be done about mental health issues, litter, road safety and increased positive interactions with older people.

### Make your Mark

York Youth Council had another busy year. 'Make Your Mark' proved successful with winning campaigns in York featuring Curriculum for life, Mental health and Transport.

17.7% of York's population are children



York Schools

Pupil Referral Unit = 1

Special = 2

Independent = 6

Secondary = 9

Primary = 51

<sup>2</sup> <https://www.ons.gov.uk/peoplepopulationandcommunity/>



## Performance Data

The Children's Front Door (CSC) received 5468 enquiries during the year. Of these 1095 (20%) met the threshold for a Children's Social Care assessment and intervention. An increasing number were signposted for early help this year. This is positive move towards ensuring that no child slips through the net. Neglect is still the most prevalent category for child protection plans followed by Emotional Abuse, Sexual Abuse and Physical Abuse.

## How we are doing as a Partnership

**Neglect:** A 'One Minute Guide' to Child and Adolescent Neglect was published including information and links to research. Following on from this a new Neglect Screening Tool for use by all practitioners will be published in June 2018.

**Domestic Abuse:** Feedback from Operation Encompass indicates that both children and parents who experience domestic abuse in the home are able to seek support through contact with school staff as a result of the notification process that is in place.

**Partnership:** CYSCB has continued to work closely with other strategic Boards, the Health and Wellbeing Board (HWBB), the Children's Trust (YorOk) Board, the Safeguarding Adults Board (SAB) and the Safer York Partnership (SYP) under the auspices of the City of York Inter-Board Protocol.

## Formal audits and Reviews

### Voluntary Sector Audit

The key messages from the 2018 Voluntary Sector Audit were:

- Ensuring that the voice of children and young people and adults at risk is heard throughout the organisation.
- Having key contact information e.g. designated person and where to report concerns on display (or easily accessible) to all workers, volunteers, trustees, management committee members and directors.

## Case Review Outcomes for York

- Findings from the local Learning Lessons Review have been embedded in multi-agency 'Neglect' training.
- The use of the Graded Care Profile (assessment of neglect) has been extended to include early help practitioners in the Local Area Teams.
- The 'Was Not Brought' policy ('Was Not Brought' recorded for children who have not attended medical appointments rather than as 'Did Not Attend' as children do not take themselves to appointments) has been rolled out from York Hospital staff to include the Healthy Child Service and GP records too.

## Outcomes from Case Audits in 2017/18

- The CYSCB/NSPCC "It's Not Ok" CSA and CSE campaign which took place in 2016-17 has been fundamental with children now being able to spot the signs and seek help.
- Checks are made to ensure that information is on police systems for children flagged on child protection plans.
- Training and awareness for adult safeguarding and mental health service workers on the effects of parental mental ill health on children have been highlighted and disseminated through our colleagues in the Safeguarding Adults Board.
- The York Hospital Safeguarding Team now receives information on every child who attends the Emergency Department for whom there is a safeguarding concern.

## Learning and Development

In September 2017, CYSCB re-launched its Online Basic Safeguarding Awareness course updating the content to be York specific. This opportunity provided the Board with detailed data on volumes of users and their sectors.

In total, there were 745 attendances at 36 face to face courses in the year including Safeguarding Disabled Children, Understanding Child Sexual Abuse and Exploitation, and Awareness of Neglect in Children and Young People.





## Impact of training

Practitioners who took safeguarding courses reported that as a result:

- More positive outcomes were secured for children, by working closely with another organisation and sharing information.
- A referral to Children's Social Care was more likely to reach the intervention threshold, which the practitioner felt was due to training which improved their ability to articulate the information in the referral form.

The School Safeguarding Advisor has delivered 25 training inputs to schools during 2017-18, ranging from full day sessions to twilight sessions in individual schools. She has also provided training for the drivers and staff of the taxi and bus companies holding contracts for school transport.

## Priorities and challenges for next year

### The new City of York Safeguarding Children Partnership (CYSCP)

CYSCB is well ahead with planning for the transition and the proposal for the new arrangements as a result of new government guidance Working Together 2018<sup>3</sup>. The new model makes some changes to the overall structure of the Board but in principle recognises the strength of the

<sup>3</sup> <https://www.gov.uk/government/publications/working-together-to-safeguard-children--2>



current functioning of the Board which was endorsed by Ofsted, via inspection, as 'Outstanding'. As we enter 2018-19, CYSCB has learnt that it has been successful in a bid to become 'early adopters' of the new safeguarding partnership model. As one of the 17 areas in the country which were awarded the funding, the safeguarding partnership in York will focus on enhancing an already strong relationship with schools and colleges producing clear learning which can be shared across other areas.

Attendance at Board meetings remains consistently high along with the commitment of all Board members.

### Focus on vulnerable groups

The last year has highlighted some of the issues regarding the impact of parental mental ill health on children and young people. This is something which CYSCB will be following up with our colleagues in adults' services and via the Inter-Board Protocol.

The vulnerability of disabled children to abuse has been well recognised and in addition to specific training on this, CYSCB has ensured that awareness of the vulnerabilities of this group of children is explicit throughout all multi-agency safeguarding training.

CYSCB will continue to work with the Safer York Partnership and the York & North Yorkshire Joint Commissioning Group to ensure that the needs of, and services for, children impacted by domestic abuse form part of every strategy and action plan.

Nationally there is increasing awareness of modern slavery, trafficking and 'County Lines' issues (gangs criminally exploiting children and vulnerable people to move drugs and money). CYSCB is working with partners across the city and county to raise awareness of these issues.





## Key messages for readers

### For children and young people

- We constantly look for new ways to keep your views (your 'voice') at the centre of what we do.
- Your safety and happiness is our focus.

### For the community

- We believe that you are best placed to know what is happening in your community.
- If you have a concern about a child or a young person, contact the Children's Front Door (contact details below) with as many details as you can.
- If your concern is about a child or young person at immediate risk of harm, contact the police.

### For City of York Safeguarding Children Board partners and organisations

- The 'voice' of children and young people should inform your service development and improvements.
- Keep looking for new ways of listening to children and young people, including pre- or non-verbal children, and consider other ways of communicating.
- Make sure you keep up-to-date with the changes in guidance and arrangements for child safeguarding set out in the Children & Social Work Act 2017.
- Continue to provide assurance to the Board of your organisation's commitment to safeguarding children and young people.

- CYSCB is always eager to know the views of your front line practitioners.
- Multi-agency training is a vital part of the Board's remit and is consistently well-attended by partners. Please continue to ensure your staff take an active part in training and feed back their views.
- The work of the Board in safeguarding the children and young people of York is the responsibility of all partners and should be shared equally among them.

## For schools

- Look out for new schools guidance on safeguarding children and young people, in Keeping Children Safe in Education 2018<sup>4</sup>, including safer recruitment processes, and make sure you are implementing them.
- There is a comprehensive range of training commissioned by the Board please make sure to take advantage of this.

## For practitioners

- The voices of children and young people should be paramount in your assessments and be aware that some of the most vulnerable children eg very young, disabled etc can be at higher risk of abuse but may find it more difficult to communicate.
- Keep in mind the range of support and information that your LSCB provides eg newsletters, website including news, guidance, policy, procedures, regular Twitter feed, training online and face-to-face.
- Remember that your views are important to the Board. Find out who your organisation's representative is on the Board or give feedback via 'Contact Us' on the CYSCB website.



<sup>4</sup> <https://www.gov.uk/government/publications/keeping-children-safe-in-education--2>

- Understand that while some issues such as CSE, Modern Slavery, Human Trafficking and FGM can seem more prevalent in other areas, they do happen in York.
- However, it is clear that the 'usual suspects' of domestic abuse, neglect, inter-familial sexual abuse and emotional abuse are still happening.
- Be sure to take advantage of the multi-agency safeguarding training which is offered by CYSCB here: <http://www.saferchildrenyork.org.uk/learning-and-development.htm>

## For everyone

Remember that:

***'SAFEGUARDING IS EVERYBODY'S BUSINESS'***

If you have safeguarding concerns about any child or young person please act on them; you might be the only one who has noticed.

## Contact details for the Board

### CYSCB website

<http://www.saferchildrenyork.org.uk/>

**Twitter:** @YorkLSCB

CYSCB Chair: Simon Westwood

CYSCB Manager: Juliet Burton

CYSCB, City of York Council, West Offices, Station Rise, York, YO1 6GA

<http://www.saferchildrenyork.org.uk/contact-us.htm>

## How to report concerns about a child or young person

If you have a concern that a child is vulnerable or at risk of significant harm please contact the Children's Front Door:

**Phone for advice:** 01904 551900 or, using a referral form:

**Email:** [childrensfrontdoor@york.gov.uk](mailto:childrensfrontdoor@york.gov.uk)

**Post:** The Children's Front Door, West Offices, Station Rise, York, YO1 6GA

Out of hours please contact the Emergency Duty team on: 01609 780780

More information and a referral form are available at:

<http://www.saferchildrenyork.org.uk/concerned-about-a-child-or-young-person.htm>



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7<sup>th</sup> November 2018

**Children, Education and Communities Policy  
& Scrutiny Committee**

Report of the Corporate Director Children, Education & Communities

**York Theatre Royal: Bi-annual Update**

1. This paper provides the members of the policy and scrutiny committee with an update on York Theatre Royal.

**Update**

2. In July 2018 the theatre opened a revival of *The Secret Garden*, originally produced by Theatre by the Lake in Cumbria. The production played to over 9000 people over four and a half weeks, and proved one of the hits of York's summer. We were able to collaborate with Bloom! festival and Make It York in order to create a small secret garden on the theatre patio, and our Creative Engagement team ran a number of activities for children in our Secret Studio Garden.
3. In September 2018 the theatre opened a new production of Alan Bennett's *The Habit of Art*, co-produced with The Original Theatre Company. The play concerns the relationship between the poet W. H. Auden and the composer Benjamin Britten, and was of particular interest to us because Auden was born around the corner on Bootham. The production received a number of favourable notices in the local and national press, including a rare 5 star review in *The Observer*.
4. The legendary York Theatre Royal pantomime has a special anniversary in 2018, as Berwick Kaler opens his 40th pantomime at the theatre. Sales for the pantomime are excellent.

## **Looking to next year**

5. In March 2019 the theatre's work will include an adaptation of Angela Carter's *Wise Children*, co-produced with the Old Vic, Oxford Playhouse and Belgrade Theatre Coventry, and February half-term will see a visit from *Madagascar the Musical*.
6. As always, the theatre continues to engage with the community in every way possible. Alongside the passionate work done in schools, in the Access All Areas programme and in the Youth Theatre, we will soon start a new dance session for under 5s, to further enhance the theatre's offering for pre-school age children. The extraordinary Takeover Festival, run by young people, ran again in October 2018 in partnership with York Mediale.
7. We continue to explore ways to develop the site, alongside our landlords, York Conservation Trust. 2019 will see the theatre patio reinvented, a remodelling of our office space and rehearsal room in De Grey House, and it is hoped that 2020 will see Tate Wilkinson House repurposed as artists' accommodation following structural work by the Conservation Trust.

## **New Website and 275<sup>th</sup> birthday celebrations**

8. The theatre will launch a new visual identity in April 2019, and a new website.
9. Finally, 2019 is a very special year for the theatre and the city, as the theatre celebrates its 275th birthday. We are planning a number of wonderful community-focussed events to celebrate this wonderful milestone.

## **Recommendations**

29. The members of the Children, Education and Communities Policy & Scrutiny Committee are recommended to note the content of this report as there are no recommendations in the report.

**Contact Details**

<b>Author:</b>	<b>Chief Officer responsible for this report:</b>
Tom Bird, Chief Executive tom.bird@yorktheatreroyal.co.uk 01904 623568	N/A

**For further information please contact the author of the report**

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**Children, Education and Communities  
Scrutiny Committee****November 2018**

Report of the Corporate Director Children, Education &amp; Communities

**School Improvement and Ofsted Update on Schools Performance  
Summary**

1. This report provides information about school performance in the academic year 2017- 2018.<sup>1</sup>
2. This report provides information about the position of schools according to Ofsted inspection judgements as of 22nd October 2018.

**Primary and secondary school performance 2017- 2018****Early Years Foundation Stage**

3. Outcomes for the Early Years Foundation Stage show 74.8% of pupils achieving a good level of development in 2018, which is three percentage points above the national average and maintains the city's good outcomes in the early years. The three-year trend in York shows continuous improvement from 74.1% in 2016 to 74.8% in 2018 for the percentage of children achieving a good level of development.
4. The outcomes in Literacy are low compared to the other Specific Learning Goals, mathematics being 5% points higher. In York the Gap between Pupil Premium Grant pupils and their peers in the good level of development has widened from -17% in 2015 to -26% in 2018.

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<sup>1</sup> Data used in this report is currently provisional prior to the publication of the validated national data in the Department for Education Performance tables in January 2018.

## **Phonics and Key Stage 1**

5. Outcomes for Year 1 Phonics show that York remains above both regional and national averages for the percentage of children working at or above the standard in Phonics. The three-year trend in York shows continuous improvement from 82.2% in 2016 to 84.5% in 2018 for the percentage of children working at or above the standard in Phonics. The rate of improvement in the last three years at 2.3% is higher than the national and regional averages of 1.9% in the same period.
6. The un-validated 2018 Key Stage 1 outcomes in attainment continue to be broadly in line with, above or well above national averages in all subjects at both the expected standard and higher standard. There continues to be an improving three-year trend at the expected standard in all subjects. However reading fell by -0.6% from 2017, the national average also fell against the 2017 average.
7. Writing at the expected standard has been the most improved subject at Key Stage 1 for City of York, up 8.0% points over the last three years, which is now 1.5% above the national average. Reading and mathematics at the higher standard are 3.0% and 3.1% respectively above the national averages and writing is only 0.1% above.
8. Reading, writing and mathematics combined expected standard improved by 8% points over the last three years. Mathematics at the expected standard improved by 5.8% over the last three years.
9. Writing at the higher standard fell by -1.5% against 2017 result and is 0.6% higher than in 2016. In reading, writing and mathematics combined at the higher standard fell by -0.2% against 2017, although the combine in 2018 is 2.3% higher than in 2016. Reading fell by -0.6 against 2017 result at the expected standard.

## **Key Stage 2**

10. Stage 2 outcomes in attainment and progress have seen improvement from 2017 and an improving 3-year trend in the vast

majority of measures. The un-validated Key Stage 1 to Key Stage 2 2018 progress data shows that progress was above national in reading and mathematics and in-line with the national average for writing. Writing expected standard attainment is above the national average for the first time in the last three years, being 0.6 % points above and has risen 8.6% points over the last three years compared to 4.2% points nationally. Low attainment and progress in writing has previously been an essential priority for improvement and led to the initiation of the successful writing project in 2016/17.

11. Reading, writing and mathematics combined expected standard is above the national for the first time over the last three years. Reading, writing and mathematics combined expected standard has been the most improved area for the City of York up 13.9% points during the previous three years. The improvement in the combined score is in the main due to the rapid increase in reading and writing at the expected standard over the last three years, up by 10.8% and 8.6% respectively.
12. Mathematics Scaled Score is above National for the first time in three years, improving by 1.5% points compared to 1.3% points nationally. Grammar, Punctuation and Spelling have been consistently below the national averages at the expected standard and higher standard. Attainment at the Higher Standard across the subjects is variable and less improvement has been made in this area compared to the national average.
13. Priorities for improvement in primary school performance in 2018-19 are to :
  - Improve outcomes in Grammar, Punctuation and Spelling at the expected standard to be at least in line with national averages by targeting schools with the lowest results.
  - Improve outcomes in writing through the continuation of the writing project (phase 2)
  - Improve outcomes at the higher standards so that this improves at least in line with national averages by the setting up of

Greater Depth Working party to identify and share best practice and research (made up of schools with best practice track record) to identify best practice and research and share finding with schools.

#### **Key Stage 4**

14. The performance indicators for KS4 were revised again for 2018, making year on year comparisons less valid. The introduction of reformed GCSEs starting in 2017 saw the introduction of a numerical 9-1 grading system, with grade 5 being seen as a good pass and grade 4 as a standard pass. In 2018 most subjects were graded in this way, but a minority, including languages, arts subjects and Design Technology, have continued to be graded using the A\*-G grading system. This means that pupils have results with both numerical and alphabetical grades. Next year the phased roll out of the reformed GCSEs will be completed with the numerical grading structures in place across all subjects.
15. Provisional outcomes for KS4 reported by the Department for Education in the Statistical First Release indicate that attainment and progress outcomes in York have remained above national averages. In 2018 York achieved an Attainment 8 average of 49.6 points which was 3.1 points above the national average for state funded schools.
16. Performance in the “basics” subjects of English and maths was strong; the percentage of pupils achieving grade 5 and above in English and mathematics combined was 47.0%. This is 3.8 percentage points above national.
17. The new measure for this year is the average points score (APS) for EBacc subjects. York has high rates of entry and achievement for the EBacc and this is reflected in an APS of 4.46, which is 0.42 above national.
18. The Progress 8 measure indicates that York’s performance in 2018 was above average at 0.11. This places York on the top quartile of LA performance nationally.

## **Key Stage 5**

19. Outcomes in KS5 continued to be strong in relation to performance nationally with all the school sixth forms performing strongly against value added benchmarks. Collectively sixth form provision in York is amongst the strongest of any local authority area nationally.

## **Improving the outcomes of Disadvantaged pupils**

20. Improving progress and attainment outcomes for disadvantaged pupils in York remains the main area for improvement across all key stages. The gap between disadvantaged pupils and non-disadvantaged pupils begins in the early years and is characterised by poor outcomes in language and communication. Addressing this gap becomes important to improve outcomes across the primary and secondary phases as it leads to poor outcomes in English and mathematics as children move through the school system.
21. The progress and attainment of disadvantaged pupils in York varies by school and work has been done during 2017-18 to identify the characteristics of schools which have achieved good outcomes for disadvantaged pupils. This work has been shared with all schools through the 'Promoting social mobility through education' booklet produced by the School Effectiveness and Achievement Service in July 2018.
22. The attainment of disadvantaged pupils at the end of KS2 has improved over the last three years in all measures. At the expected standard the most significant improvements seen were in reading and mathematics by +18.2% and +14.0% respectively. The increase in reading and mathematics has meant that at the expected standard the combined reading, writing and mathematics measure (RWM) improved by 18.9% compared to 11.9% nationally.
23. Progress for disadvantaged pupils in reading at the end of KS2 has improved from -1.5 in 2017 to -1.2 in 2018 and mathematics has remained the same at -0.1. In all subject measures, the gap between

disadvantaged pupils in York is wider than the gap for disadvantaged pupils nationally.

24. Our priority is to focus on those settings and schools where the gap is widest. In 2018 we have identified a range of actions that will be taken to improve the outcomes of disadvantaged pupils central to our strategy is promoting a city wide culture of no excuses. To underpin this approach we have asked all schools and partners to sign a pledge and we have developed the following high level actions which are being taken forward by the social mobility through education steering group:

- Develop a shared understanding of the issues in York around the attainment of disadvantaged pupils and commit to improving these outcomes in all our schools
- Work together with families and communities to improve outcomes
- Focus resources and efforts on the early years and evidence-based initiatives that improve outcomes for disadvantaged five year olds
- Develop pedagogies in primary schools which we know address attainment for disadvantaged pupils with a focus on reading
- Develop secondary school organisation and pupils access to the curriculum, prioritise persistent absenteeism and meet the progress challenge.

### **Ofsted Judgements - update**

25. Our ambition in York remains that every child and young person attends a school that is judged as good or better. As of 22 October 2018 100% of our secondary schools are good or outstanding, and 93.8% of our primaries are good or outstanding, with 100% of our special schools good or outstanding. This means that overall, 94.5%

of schools in York are good or outstanding<sup>2</sup>. These statistics are affected by four sponsored academies (two secondary and two primary) which were graded inadequate at their last inspection and therefore do not currently carry a judgement.

26. This data places York above the national average for the percentage of good and better schools, with nationally 87.9% of all schools being judged good or better, 89.3% of primary schools judged good or better and 80.3% of secondary schools judged good or better.
27. Under arrangements introduced in January 2018, schools carrying a good judgement and subsequently receiving a one day inspection can have an inspection outcome stating that the lead inspector is not satisfied that the school would receive at least its current grade if a full inspection were carried out now. The school is informed that its next inspection will be a full inspection, which will typically take place within one to two years. Two York primary schools are currently in this position.
28. Overall York's schools continue to perform well in relation to national performance indicators. The new arrangements for commissioning school to school support through the York Schools and Academies Board resulted in significant improvements in outcomes for pupils in the majority of schools that had a support plan in place. In primary schools in particular, outcomes were transformed in some schools; the challenge now is for these schools to sustain their improved performance without additional support.

## **Recommendations**

29. In order to continue to improve outcomes York needs to focus its resources on those schools and groups of pupils that significantly underperform in relation to national indicators. Members of scrutiny are asked to support the work being done by the York Schools and

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<sup>2</sup> Data taken from Watchsted – [www.watchsted.com](http://www.watchsted.com). This calculation is based on schools with a current Ofsted inspection judgement, schools that have recently converted to academy status do not have an Ofsted judgement until they have their first inspection as an academy.

Academies Board and to scrutinise the progress of the social mobility strategic plan.

<b>Author:</b>	<b>Chief Officer Responsible for this report:</b>
<p>Derek Sutherland Head of Primary School Effectiveness and Achievement</p> <p>John Thompson Head of Secondary School Effectiveness and Achievement and Skills</p>	<p>Maxine Squire Interim Corporate Director, Children, Education and Communities</p>

### **Abbreviations**

APS- Average point Score

EBacc- English Baccalaureate

GCSE- General Certificate of Secondary Education

KS- Key Stage

LA- Local Authority

Ofsted- Office for Standards in Education

RWM- Writing and Mathematics measure





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7<sup>th</sup> November 2018

**Children, Education and Communities Policy  
& Scrutiny Committee**

Report of the Corporate Director Children, Education & Communities

**Academisation, School Organisation and Place Planning Summary**

1. This paper provides the members of the policy and scrutiny committee with an update on academisation in York and provides an update on the council's work on school place planning.

**Background**

2. The introduction of the Academies Act in 2010 enabled more schools to become academies by opening the status to good and outstanding schools. The introduction of the Education and Adoption Act (March 2016) has refocused academisation on tackling under-performance with the introduction of the requirement for schools in an Ofsted category of concern to convert to academy status as a sponsored academy within a multi-academy trust. Under the terms of the act the LA has a statutory duty to facilitate the academisation of schools causing concern.
3. Whilst the mandatory timeline to achieve a fully academised system by 2022 has been abandoned it is still the intention that all schools should consider conversion to academy status. In line with the changes taking place nationally an increasing number of schools in the York are now exploring academy status and are interested in forming or joining locally led multi-academy trusts.
4. The council has a statutory responsibility to ensure sufficiency of school places in its area in order to fulfil this duty the local authority is developing a strategic framework to manage the supply of and demand for school places over the next 15 years. The work of the school place planning team focuses on projecting where and when additional school places will be required, and involves working with

central government and the school community to provide places in good or outstanding schools.

### **Academisation in York**

5. As of 1<sup>st</sup> November 2018, 30 York schools have converted to academy status. The majority of these schools are convertor academies, with 5 being sponsored academies. Apart from one single academy trust (Huntington Primary Academy), York's academies are part of locally constituted multi-academy trusts (MATs). There are currently five of these, Ebor, Hope, Pathfinder, South Bank and South York.
6. The table below shows the schools currently in each of the York MATs:

<b>Multi Academy Trust (MAT)</b>	<b>York schools in the MAT</b>
Ebor	<ul style="list-style-type: none"> <li>• Haxby Road Primary</li> <li>• Hob Moor Oaks</li> <li>• Hob Moor Primary</li> <li>• Lakeside Primary</li> <li>• Osbaldwick Primary</li> <li>• Park Grove Primary</li> <li>• Robert Wilkinson Primary</li> </ul>
Hope	<ul style="list-style-type: none"> <li>• Burton Green Primary</li> <li>• Manor CE Academy</li> <li>• Poppleton Ousebank Primary</li> <li>• Vale of York Academy</li> </ul>
Pathfinder	<ul style="list-style-type: none"> <li>• Acomb Primary</li> <li>• Archbishop Holgate's CE School</li> <li>• Badger Hill Primary</li> <li>• Clifton with Rawcliffe Primary</li> <li>• Hempland Primary</li> <li>• Heworth Primary</li> <li>• New Earswick Primary</li> <li>• St Lawrence's CE Primary</li> <li>• Tang Hall Primary</li> </ul>
South Bank	<ul style="list-style-type: none"> <li>• Knavesmire Primary</li> <li>• Millthorpe School</li> <li>• Scarcroft Primary</li> <li>• Woodthorpe Primary</li> </ul>

	<ul style="list-style-type: none"> <li>• York High School</li> </ul>
South York	<ul style="list-style-type: none"> <li>• Archbishop of York Junior</li> <li>• Dunnington CE Primary</li> <li>• Fulford School</li> <li>• Wheldrake with Thorganby CE Primary</li> </ul>

7. In addition to these schools there is a planned programme of academy conversions which will be taking place over the 2018/19 academic year, based on schools that have received an Academy Order from the Regional Schools Commissioner. Of the schools in the conversion pipeline all are convertor academies.

The current programme of conversions is as follows:

Feb 2019: Carr Junior  
 March 2019: Danesgate Community and Rufforth Primary  
 April 2019: Skelton Primary

8. A new Roman Catholic (RC) MAT is in the process of being established, St. Margaret Clitherow RC MAT, for RC schools in the Middlesbrough Diocesan area. The proposals are that one York secondary school (All Saint's RC School) and four York primary schools (Our Lady Queen of Martyrs, St. Aelred's, St George's, and St Wilfrid's), will join this MAT along with other schools from East Riding and North Yorkshire local authorities. It is planned that these conversions will take place in the 2019/20 academic year.
9. The LA retains strong working relationships with all academies/multi-academy trusts in the city and further developing its future strategic working relationship with the chief executives of the multi-academy trusts is crucially important as more schools leave the maintained sector over the next few years. This has led to the development of the York Schools and Academies Board which is providing a structure for academies and maintained schools working together to address improvement priorities in individual schools.

### **School Place Planning**

10. The need to provide for a sufficient number of school places for current and future residents is an important statutory duty of the City of

York Council and central to this is building an educational infrastructure for the city by forecasting likely demand and supply of school places over the medium term and longer term.

11. This paper provides an update on the progress of the school place planning team over the last 12 months, including the work on the 'Provision of School Places' project, which is one of the Council's 16 major projects. As part of this major project, monthly highlight reports are submitted and published on the council website.
12. The council is provided with 'Basic Need' funding from central government for this purpose, a total of £40,214,374 has been committed since 2011, and the council needs to ensure that this and other sources of funding are used to best effect in those areas of greatest need, and to ensure that all educational provision is sustainable in the longer term, working with the school community.
13. There is currently a balance of £20 million of Basic Need funding that has been provided to meet the school sufficiency duty. Several projects that have been funded from Basic Need in the 2017/18 and 2018/19 financial years have been completed or are currently towards the end of the delivery phase.
14. These projects include the expansion of Scarcroft Primary School from 45 to 60 pupils per year - where all internal works are now complete and the associated external Multi Use Games Area (MUGA) that is now in the planning process - and recent work at St Mary's CE Primary School where classrooms have been increased in size in order to accommodate significantly larger pupil numbers in some year groups, driven by growth of children from within a rural catchment area.
15. In March 2018 the council's Executive agreed to the virement of £2 million from basic need to support the capital maintenance budget. As the number of schools converting to academy status has grown this has resulted in a reduction in the capital maintenance grant received by the local authority which has placed restrictions on the number of schemes that can be funded from within the capital maintenance grant. The virement of these monies have allowed urgent maintenance issues at community and voluntary controlled schools to

be addressed, and for those schools to continue to be able to use all spaces as flexibly as possible when accommodating additional pupil numbers in all year groups.

16. As future expansions and projects are required to be funded from the remaining Basic Need funding, the remaining funding has been loosely committed alongside project work to review of the current capacity and forecast pupil numbers until 2024/25. As forecast pupil numbers show that the pressure on places in the largest cohorts will peak for secondary schools in 2022/23, although there are no immediate place pressures or new schools required, there will need to be some investment in longer term capacity in the coming years.
17. A strategic framework is underway between the Council and local schools and academy trusts, overseen by the York School and Academies Board. This framework will deliver robust Action Plans for each of the 17 primary and 4 secondary planning areas, that will include those expressions of interests of schools to expand to meet future need.
18. Although the greatest need for additional places remains in the secondary phase, there will still need to be some primary capacity created to manage localised supply pressures.

### **Capacity**

19. School capacity across all existing schools has now been thoroughly assessed, where officers conducted site visits to assess the size of each school building, and from these visits, recalculated and revised data held by the council about the capacity of existing school buildings.
20. The result of this exercise is that the Council now has a true indication of the existing capacity of all schools, including academies. This in turn has meant some forecast deficits of places have been reduced, delayed to a later school year, or eliminated entirely. Any future expansions may now be of a smaller magnitude, and therefore existing Basic Need funding may better provide for sufficiency for new school places at primary, secondary and special schools.

## **Forecasting**

21. Forecast data is provided annually to the Education and Skills Funding Agency regarding forecasts at primary and secondary level. Current forecasts, which are undertaken in 4 secondary and 17 primary planning areas (areas made up of school catchment areas in which travel to school distances are reasonable), show the greatest level of future need in the secondary phase, with some localised need in the primary phase.

Planning Area Action Plans detail predicted future housing as well as current approvals, and so include the latest data on predicted dwellings and associated pupil numbers from strategic housing sites, including all those in the draft Local Plan.

22. As there also is a need to factor in planning for the needs of those children requiring differentiated provision because of their special educational needs, and Inclusion Review is ongoing, and in the last 12 months, this work has progressed to recommend approval in November 2018 for a number of schemes. These include at Hob Moor Oaks special school, Danesgate and other works including for post-16 and enhanced resource centres at mainstream schools.

## **Primary phase**

23. At primary level, there remains a city wide surplus of places, and this surplus capacity across all primary year groups is predicted to increase from 1187 places to 1241 places over the next 5 years. For the first year of primary school a city wide surplus will reduce from 216 to 171 places. These increases in city-wide surplus are on the basis of existing households and those that have already received planning permission. These surpluses have increased from earlier forecasts in part due to increased capacity, as well as lower births and expected migration. Within the city, there are some localized pressures, such as around Wheldrake, where a feasibility study has been instructed to look at options for future expansion that may be necessary. In some areas, particularly villages and where only one school exists within an area, there has been significant additional pressure on places and committed basic need money will be required to address this.
24. It is anticipated that there will be continued in-year pressures particularly within key stage 1 classes which are restricted to 30 pupils. Some semi rural and rural schools may continue to see classes rise

across all year groups in some areas due to inward migration of families.

### **Secondary phase**

25. The latest projections indicate future pressure for places in the South East (Fulford), East (Archbishop Holgate's) and West (York High, Manor CE, Millthorpe and All Saint's RC). However the work now completed on school net capacity figures has, as anticipated, reduced the forecasts downwards in most areas, although some additional places will be required in these areas.
26. The South and East of the city, will in the coming years be a priority for additional school places as secondary pupil numbers continue to rise. The West of the city also requires some additional places, but following the capacity recalculations, this is now a much smaller amount.

### **Future outlook – next few months**

27. The strategic framework continues in the form of the major project approach with milestones including annual publication of forecast data in the New Year, and action plans for each planning area following later in the year. These annual processes continue to examine the many variables and highlight where additional places are required by planning area and year of first need. Schools and academies have started to, and will continue to be asked to express their interest in expanding to meet future needs, and we expect more such expressions in the coming months.
28. As above, there will be additional work that is required in the coming months regarding what additional school places may be required as a result of future housing need across the Local Authority area, though these conversations between planners and education officers are now well established. In addition, school place planning officers collaborate with other related project offices through the Major Project Interface Group on a monthly basis.

### **Recommendations**

29. The members of the Children, Education & Communities Policy & Scrutiny Committee are recommended not only to note the content of

this report and associated developments in school place planning over the previous twelve months, but to schedule an annual update on this work stream in another twelve months time. In particular, it is recommended to review this work alongside the emerging Local Plan when adopted.

**Contact Details**

<b>Author:</b>	<b>Chief Officer responsible for this report:</b>
Maxine Squire Assistant Director, Education and Skills 01904 553007	Maxine Squire Assistant Director, Education and Skills

**Report  
Approved**



**Date** 26/10/2018

**For further information please contact the author of the report**

**Abbreviations**

- CE- Church of England
- LA- Local Authority
- MATs -Multi-academy trusts
- MUGA -Multi Use Games Area
- RC- Roman Catholic





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7 November 2018

## **Children, Education and Communities Policy & Scrutiny Committee**

Report of the Assistant Director of Legal and Governance

### **Joint Review: Resident Involvement Feasibility Report Summary**

1. This report informs Members of a topic request submitted by Cllr Ann Reid to look into tenant involvement, including the York Residents' Federation which has recently failed to appoint a committee and is thus no longer operational.
2. The submission asks the Committee to undertake a scrutiny review to help identify where the council can increase its support for tenant engagement, both in wards and across the city, and also help establish new residents' associations in wards that are not covered by an active association.
3. It is suggested that if Members decide to undertake a review into this topic, the remit should include looking at the Council's role to represent tenant and residents' association across the city.

### **Background**

4. Residents' associations play an important role in building local communities, contributing to council policies and shaping the delivery of services to tenants and residents in York. City of York Council's Housing Engagement Strategy (Annex 1) sets its vision as:

*"Residents will be empowered and supported to develop their own solutions to local issues when and how they want to...there are opportunities for all residents to participate in local decisions and shape how services are delivered"*

5. The Council is also committed to removing barriers to involvement, acknowledging that some residents may not find it as easy to get involved as others. Ensuring front line staff has an understanding of the

purpose and approach of engagement so they can be effective is also a key aim.

6. Residents' Associations focus on housing concerns, the local environment and local issues.
7. The purpose of the York Residents' Federation is set out in full within its constitution (Annex 2). It aims to cover the whole of the City of York, with the following key objectives:
  - to represent the interests of residents, to provide assistance and support to associations who are members of the Federation and to encourage the establishment of new associations
  - to meet, liaise and consult with the City of York Council, promote and exercise the rights of residents to be involved in developing policies on housing and other issues and be a sounding board for service improvement across all departments.
  - to encourage initiatives relating to the prevention of crime, vandalism and anti social behaviour within the community
  - to identify training needs among members of the federation and to work with the relevant agencies to provide appropriate levels of education and training to meet those needs.
  - to promote equal opportunities, oppose discrimination and to be non-party political in its activities.
8. 22 Residents Associations are named (Annex 3) on the council's website, however, the Communities and Equalities team advise that there are currently only a dozen active, fully functioning associations in the city.
9. As from the 1<sup>st</sup> April 2017, responsibility for tenant engagement was transferred from the Communities and Equalities team with the responsible member of staff and budget being moved to the Housing Team.
10. The change has resulted in confusion about responsibility for tenant engagement, particularly around expectations around servicing tenants association. There appears to be uncertainty over whether housing officers or communities officers should facilitate the Annual General Meetings of Associations or whether this responsibility falls on the association to organise its own independent facilitator.

11. In October 2017 The York Federation received training from CVS York which resulted in an Action Plan with objectives to invigorate and encourage more participation in the Federation.
12. In September The York Federation failed to appoint a committee to operate the Federation and meet its aims and objectives.
13. Capacity turnover of officers in the last year and personal commitments have been identified as some of the main reasons for the Federation not being able to appoint a committee. Interest in the York Federation also appears to have diminished with resident associations unclear what value the Federation brings to their associations and the wider community.
14. Challenges around initiating change and diversification, for example using new technologies and different platforms to communicate with members also proved a challenge for the Federation

### **Consultation**

15. This report has been produced following consultation meetings with officers from the Housing and Communities and Equalities team

### **Analysis**

16. Any Scrutiny Review would be timely. The Green Paper on Social Housing (published Aug 2008) includes elements on empowering residents. The Grenfell Inquiry appointed an assessor to focus on community engagement and is likely to make recommendations in this area.
17. In the aftermath of the Grenfell Fire, the Tenants Participation Advisory Service (TPAS), who promote tenants taking more operational control of their activities, has posed three questions which maybe useful for any Scrutiny Review:
  - i. How does the council genuinely ensure that tenants are an integral part of improving and monitoring services they receive?
  - ii. How do the council Members and senior staff really know what tenants are thinking about services the council provides?
  - iii. What more could the council be doing to enable more tenant involvement, not less?

18. The assessment of officers is that a review into how tenant involvement can be improved, associations supported and encouraged to set up would be apt and timely.

### **Options**

19. Members can:
- i. Agree to undertake a scrutiny review on the issues outlined in the submission, appoint a Task Group to carry out this work on the Committee's behalf and agree a suitable remit for review;
  - ii. Agree to recommend that this work is picked up by the new Committee at the start of the next Municipal Year; or
  - iii. Decide against undertaking a scrutiny review around this topic area at this time.

### **Council Plan**

20. This issue is linked to A Council That Listens to Residents priority in the Council Plan and A Focus on Front Line Services

### **Implications**

21. There are no financial, human resources, equalities, Legal, crime and disorder, property or other implications arising from the recommendations in this report.

### **Risk Management**

22. There are no risks attached to the recommendations in this report, however not taking any action may result in more associations failing and reduce opportunities for tenants to get involved in tenants structures and structural engagement with the council.

### **Conclusions**

22. Members need to be mindful that tenant engagement resource seems to be directed at the establishment and support of Residents' Associations and the Federation of Residents' Associations. Listening to tenant's voices is far wider than this and there is a need for candour about whether tenants in the 21<sup>st</sup> century want to run formal associations in their present structure.

23. Identifying how new technologies and platforms can be employed to reach a techno savvy, faster moving society appears essential.
24. Members need to be aware that tenants and residents in the same community have different tenures, even on a traditional council estate, not all residents are tenants, and many are now home owners. Residents therefore have different concerns relating to their tenures, but will also have common concerns around external issues such as community safety.
25. Whether Members opt to review this topic or not, sufficient issues have been raised and identified for relevant Officers to be required to look into what's happening and how the current issues can be resolved, at the very least
26. Any proposal to review support to the York Residents' Federation would naturally seek to improve the Council's engagement with communities, and potentially have a positive impact on the Council's housing policies in terms of matching them to resident's priorities/needs.
27. Considering that the review requires consultation with the community on a City wide basis, the remaining time in this council year is too short to conduct a thorough review. Recommending a future committee to undertake this review in the new municipal year will allow the new committee to maximise engagement without time constraints which can undermine the quality of a review.

### **Recommendations**

28. That Members consider whether to undertake a review in relation to the proposed topic area, or not, and if agreed, to set an appropriate remit and timescale

Reason: To comply with Scrutiny protocols and procedures.

## Contact Details

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### Chief Officer Responsible for the report:

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Assistant Director – Legal & Governance  
Tel: 01904 551004

Report Approved  Date 26/10/2018

Wards Affected: *List wards or tick box to indicate all*

All

For further information please contact the author of the report

## Further reading

The Green Paper on Social Housing (published Aug 2018)

<https://www.gov.uk/government/news/social-housing-green-paper-a-new-deal-for-social-housing>

## Annexes

Annex 1 City of York Council's Housing Engagement Strategy

Annex 2 Constitution of The York Residents' Federation

Annex 3 List of residents Associations CYC Website

## Abbreviations

CVS- Centre for Voluntary Services

TPAS-Tenants Participation Advisory Service (TPAS)

## Annex 1

**Housing Engagement Strategy**

City of York Council's vision for engagement is:

'Residents will be empowered and supported to develop their own solutions to local issues when and how they want to'

'There are opportunities for all residents to participate in local decisions and shape how services are delivered.'

We should be clear if we are informing, consulting or engaging communities as outlined in the figure below.

Informing	Consulting	Engaging
<ul style="list-style-type: none"> <li>• A decision has been taken that we are informing people about.</li> <li>• There must be a clear communications plan.</li> <li>• This is not consultation</li> </ul>	<ul style="list-style-type: none"> <li>• We are seeking input from others to help make a decision.</li> <li>• There must be a clear communications plan.</li> <li>• There are clear options and the scope of what can be changed is clearly defined.</li> </ul>	<ul style="list-style-type: none"> <li>• We are seeking input from others to find a solution.</li> <li>• It could be an issue identified by others.</li> <li>• Options may not be as clear.</li> <li>• Scope should be clearly defined.</li> <li>• There must be a clear communications plan.</li> </ul>

Housing Services are committed to providing customer focussed services with the following principles and aims:

Principles

- All tenants and leaseholders should have the opportunity to get involved and have the support to do this
- Customer engagement should be based on clear, honest and open communication about what is open to influence and what is not

- Customer engagement should be timely, at a stage to influence and shape decisions
- Customers should be told how their involvement has made a difference
- Where we haven't been able to act on customers views we should let you know any why.

### Key aims of the plan

- To provide a plan for customer engagement and make sure that effective customer engagement is an essential feature of the way we do business.
- To engage with a diverse range of our tenants and leaseholders through a range of methods. We will work towards making sure the tenants and leaseholders we engage with match the profile of our tenants and leaseholders thereby ensuring the feedback is representative
- To drive service improvements by engaging with tenants and leaseholders on issues that directly affect them.
- To engage with customers who, traditionally, do not engage with us.
- To ensure our customer involvement action plan (Annex 1) is making a difference to improving services.
- To remove barriers to involvement. We know that some customers may not find it as easy to get involved as others.
- To improve the way we feed back to customers about how we have used their views.
- To make sure front line staff have an understanding of the purpose and approach of engagements so they can be effective.



**Constitution of York Residents' Federation**

**1. Name of the Organisation**

The name of the organisation shall be York Residents' Federation.

**2. Area of Benefit**

The area of benefit of the Federation shall be those of the City of York Council.

**3. Aims and Objectives of the Federation**

- To represent the interests of residents of the City of York Council;
- To meet, liaise and consult with the City of York Council, promote and exercise the rights of residents to be involved in developing policies on housing and other issues and be a sounding board for service improvements across all departments;
- To provide assistance and support to associations who are members of the Federation and to encourage the establishment of new associations;
- To encourage initiatives relating to the prevention of crime, vandalism and anti social behaviour within the community;
- To identify training needs among the members of the Federation and to work with the relevant agencies to provide appropriate levels of education and training to meet those needs;

- To work and co-operate with other local, regional and national organisations on matters of common concern and raise awareness of the Federation;
- To promote equal opportunities for all residents of the City of York Council, to oppose discrimination of any kind and to be non party political in its activities;
- To do all things necessary to pursue the charitable aims and objectives of the Federation.

#### **4. Membership**

Membership of the Federation shall be open to every resident of the City of York Council and to every Residents' and Community Association who **support** the aims of the Federation and whose constitution is recognised and approved by the Federation. Membership fees may be agreed at the Annual General Meeting.

#### **5. General Meetings of the Federation**

General Meetings of the Federation will be held at least three times a year (including the AGM) and will be open to all members to consider issues of current concern and interest.

#### **6. Annual General Meetings**

An Annual General Meeting (AGM) shall be held no later than 15 months from the previous AGM to consider the following business:

- The presentation of the minutes from the previous AGM and any relevant matters arising from them;
- A report from the chair of the management committee on its work during the year;
- A statement of accounts from the treasurer of the management committee together with an independent examiner/auditors confirmation of their acceptability;

- The appointment of an honorary independent examiner/auditor for the ensuing year;
- Membership fees for the ensuing year.
- Elect the Officers for the ensuing year
- Any one of the officer positions shall not usually be held by the same person for more than three consecutive years. If no nomination is received for an officer position and there is no opposition the officer can stand for a further two years up to a maximum of five consecutive years.
- Record the co-opted members for the ensuing year

Notice of the Annual General Meeting date shall be given no later than 21 days before the meeting.

Any changes proposed to the constitution must be given in writing to the secretary of the Federation no later than 28 days before the AGM or a special general meeting called for the purpose.

Voting at the AGM will be taken by a majority of the members eligible and entitled to vote. Each individual and organisational member shall have one vote. In the event of a tied vote, the chair will have the casting vote.

## **7. Special General Meetings**

Special General Meetings of the Federation may be called by a minimum of 10 individual members giving written notice to the secretary of the Federation, who will issue a notice convening the meeting within 7 days of the request to do so, giving 21 days notice of the appointed date to all members.

The Chair and Secretary can call a Special General Meeting of the Federation if an emergency arises.

## **8. Management of the Federation**

- Management of the federation shall be the responsibility of a management committee, consisting of one representative from each of the Residents' and Community Associations in full membership of the Federation plus three co-opted individual members who live in areas of the City of York Council not represented by a Residents' or Community Association. Co-opted members cannot vote.
- Meetings of the management committee will be held monthly and not less than 10 times each year;
- The minimum number of people in attendance for a meeting to be valid is 6 voting members;
- Officers of the management committee shall consist of a Chair, Vice Chair, Secretary and Treasurer elected annually at the Annual General Meeting. These officers will hold office for meetings of both the Federation and its management committee;
- Officer vacancies arising during the year may be filled by the committee until a permanent replacement has been duly elected at the AGM;
- The management committee reserve the right to co-opt any resident of York if they have specific skills and/or knowledge as determined by the management committee
- Meetings of the management committee are open to all individual and organisational members to attend as observers;
- The management committee may appoint any sub committee it deems necessary to address specific subjects or topics relevant to the effective operation of its aims and objectives. Membership, terms of reference and powers of such sub committees shall be decided by the management committee at the appropriate time.

## **9. Standing Orders and Codes of Conduct**

The management committee shall have powers to issue and adopt standing orders and a code of conduct for the Federation

that all members will agree to abide by, failure to do so will result in the member being asked to resign.

## **10. Dissolution**

In the event of the Federation being dissolved, a properly independently examined/audited financial statement of accounts shall be prepared and presented to the management committee. Any assets remaining after the discharge of any proper debts and liabilities shall be given to a group with similar charitable aims as decided by the Members of the Federation.

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- [Bell Farm Community Association](#)
- [CAMLLOW Residents' Association](#)
- [Carr Area Residents' Association](#)
- [Chapelfields Community Association](#)
- [Clementhorpe Community Association](#)
- [Clifton Residents' Association](#)
- [Copmanthorpe Residents' Association](#)
- [Cornlands and Lowfield Residents' Association](#)
- [Dodsworth Area Residents' Association](#)
- [Dringhouses West Residents' Association](#)
- [Dunnington Residents' Association](#)
- [Foxwood Residents' Association](#)
- [Fulford Residents' Association](#)
- [Gale Farm Residents' Association](#)
- [Groves Association](#)
- [Kingsway Area Residents' Association \(KARA\)](#)
- [Lindsey Residents' Association](#)
- [Muncaster Residents' Association](#)
- [Nunnery Area Residents' Association](#)
- [Rural West Villages Residents' Association](#)
- [St George's Place Residents' Association](#)
- [Tang Hall and Heworth Residents' Association](#)
- [Walmgate Community Association](#)

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**Children, Education & Communities Policy  
& Scrutiny Committee**

7 November, 2018

Report of the Assistant Director Communities &amp; Equalities

**Cultural Strategy: Update****Summary**

1. This report provides an update on the development of a cultural strategy for York for the period 2019 – 2025.

**Recommendation**

2. The committee is asked to comment on the emerging vision and key ideas for the strategy with particular reference to:
  - Which of the 15 key ideas they consider to be the most important to prioritise for implementation
  - Which they consider it would be most appropriate for the council to be involved in
3. The committee's feedback will inform the subsequent report to the Executive.

**Background**

4. Following a review of the *Impact of Arts & Culture on the Economy* by the Economy and Place Policy Development Committee, the Executive agreed, in January this year that a cultural strategy for the city should be progressed. Under the Council's leadership this strategy will be steered by the Cultural Leaders Group, and ultimately adopted by the Council on behalf of the city.
5. The Council provided a sum of £38k to support the process. The contract to undertake the work was let to ArtReach with the work being led by David Hill.
6. Following an initial desktop research period, the strategy-making began in earnest on 19 June with an ambition-raising workshop. This was attended by representatives of the cultural organisations in

the city including the Council. The Council's representation included the Chair of this committee.

7. One-to-one meetings with key stakeholders took place in July through focus groups and other events covering:
  - Artists and practitioners
  - Festival organisers
  - Cultural enablers
  - Community arts organisations

Engagement was undertaken with young people, older people, and our diverse communities including rural ones.

8. Feedback workshops took place on 23 October to present back the ideas generated in the initial process. The emerging strategy will be further refined as a result of these workshops.

### **The Vision 2019 – 2025**

9. The vision proposed, following the consultation, is that:

*York brings together outstanding, internationally renowned heritage with a cutting-edge contemporary approach to creativity.*

*By 2025 York will be internationally recognised for its unique interface between exceptional heritage and contemporary art.*

### **Key Ideas that inform the Vision**

10. The following key ideas were generated through the engagement process. They were presented at the 23 October feedback sessions (and may be further updated and refined in the light of feedback at those sessions):
  - i. Ensure that major developments – Castle Gateway, York Central, Deans Park and the Guildhall (along with potential new archaeological initiatives) all bring substantial, embedded arts and heritage ingredients and place-making.
  - ii. Alongside these international place-making developments, York will embed the concept of “every child in the city is an artist”.
  - iii. York to become recognised as a national pioneer and innovator for Arts and Heritage for Health and Wellbeing

activity, with particular focus on young people's mental health and the needs of an ageing population.

- iv. The rivers Ouse and Foss, and their riverside locations, will be developed as an attractive and popular canvas for arts and heritage activity and events.
- v. A regular and dynamic programme of high-quality twilight activity to be established, including animation of the public realm.
- vi. The universities' communities will be further embedded within the cultural offer – with an increased osmosis of artists / practitioners and audiences/participants between Higher York and the city and its neighbourhood areas.
- vii. An effective and embracing network will be established for artists, musicians, designers, makers and practitioners in the city.
- viii. Facilitate a significant increase in making, studio and workshop space in York (including rehearsal and music studio space), contributing to an increase in the cultural and wider economy.
- ix. York will reach the top 5 in the UK Local Authority league table of cultural engagement for its residents and will score higher in the EU Cultural and Creative Cities Monitor. It will achieve a database / pool of 10,000 committed cultural volunteers.
- x. The cultural offer will be highlighted within York City branding, the Vision and international profile reflecting the unique arts/heritage interface, making a fresh and loud statement of cultural and visual identity.
- xi. York to establish a special cultural relationship with china, Chinese culture and York's Chinese community, as a focus for its approach to international relations.
- xii. Establish an open and comprehensive arts and Heritage Forum.

- xiii. Complete and implement a city-wide Marketing and Communications Strategy for arts and heritage (promoting the Vision and City of Media Arts brand).
  - xiv. Develop enhanced cultural leadership with increased capacity to implement the Strategy.
  - xv. York to seek to achieve UNESCO World Heritage Status and by 2025 will have two UNESCO designations.
11. Further background regarding these ideas will be provided at the meeting.

### **Embedded Priorities**

12. The following cross-cutting priorities are proposed:
- Sharing York's story
  - Enhanced cultural collaboration
  - Increased and widened engagement
  - Development and retention of cultural talent
  - Partnership working is fundamental to our approach, providing a transparent and democratic platform for culture from which all voices can be heard
13. Over-arching outcomes will be:
- We aim to ensure that all citizens of York, irrespective of age or background, are proud to be engaged with our arts and heritage offer
  - Artists and creatives will increasingly find that York offers unprecedented and inclusive opportunities and empowerment
  - As part of One Yorkshire and Leeds City Region we will play a unique role in this rich and vibrant cultural landscape

### **Next Steps**

14. By December the strategy will have been informed by feedback from the public forums and from this committee, and by further review from the Cultural Leaders Steering Group. In its provisional form it will be ready for presentation to the Executive in January 2019.
15. The intention is that whilst support is given to the provisional Strategy (enabling important development work to move ahead), the

Strategy will continue to be refined (and key strands developed) through the period January to July 2019, to align with the process for completion of new council led branding and completion of a refreshed Economic Strategy for the city. This will include development timelines, key outcomes and, where appropriate, detailed action plans.

16. A final version of the Strategy will be endorsed in summer 2019.

### Contact Details

<b>Authors:</b>	<b>Chief Officer responsible for the report:</b>			
Charlie Croft Assistant Director (Communities and Equalities)	Charlie Croft Assistant Director (Communities and Equalities)			
	<b>Report Approved</b>	✓	<b>Date</b>	25.10.18.
<b>Wards Affected:</b>				<b>All</b> ✓
<b>For further information please contact the author of the report</b>				

### Abbreviations

EU- European Union

UNESCO- United Nations Educational, Scientific and Cultural Organisation

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<b>Meeting Dates</b>	<b>Children, Education &amp; Communities Policy &amp; Scrutiny Committee Work Plan 2018-19</b>
Tues 12 June 2018 @ 5:30pm	<ol style="list-style-type: none"> <li>1. Attendance of Exec Mbr for Education, Children &amp; Young People – Priorities &amp; Challenges for 2018/19</li> <li>2. York Theatre Royal Bi-annual Update</li> <li>3. CVS Bi-annual Service Level Agreement Update</li> <li>4. Update on School Meals Take-up</li> <li>5. Workplan 2018/19</li> </ol>
Tues 10 July 2018 @ 5:30pm	<ol style="list-style-type: none"> <li>1. Attendance of Exec Mbr for Culture, Leisure &amp; Tourism &amp; Exec Mbr for Community Engagement – Priorities &amp; Challenges for 2018/19</li> <li>2. York Museums Trust – Partnership Delivery Plan Bi-annual Update</li> <li>3. Year End Finance &amp; Performance Monitoring Report</li> <li>4. CYC Bi-annual Update on Safeguarding &amp; Looked After Children</li> <li>5. Workplan 2018/19</li> </ol>
Tues 11 Sept 2018 @ 5:30pm	<ol style="list-style-type: none"> <li>1. First Quarter Finance &amp; Performance Monitoring Report</li> <li>2. Update on Skills Plan</li> <li>3. Adult Learning Services Bi-annual Update</li> <li>4. Workplan 2018/19</li> </ol>
Wed 7 Nov 2018 @ 5:30pm	<ol style="list-style-type: none"> <li>1. City of York Safeguarding Children Board Bi-annual Update- with attendance of NYP, CCG &amp; CYCSB Chair</li> <li>2. York Theatre Royal Bi-annual Update</li> <li>3. Update on the Development of a Cultural Strategy</li> <li>4. School Improvement and Ofsted Update on Schools Performance</li> <li>5. Update on Academisation, Place Planning &amp; Additional School Places Required</li> <li>6. Joint Review: Resident Involvement Feasibility Report</li> <li>7. Workplan 2018/19</li> </ol>
Tues 8th January 2019 @ 5:30pm	<ol style="list-style-type: none"> <li>1. Explore York Libraries &amp; Archives Mutual Ltd SLA Bi-Annual Update</li> <li>2. York Museums Trust – Partnership Delivery Plan Bi-annual Update</li> <li>3. CVS Bi-annual Service Level Agreement Update</li> <li>4. Second Quarter Finance &amp; Performance Monitoring Report</li> <li>5. CYC Bi-annual Update on Safeguarding &amp; Looked After Children</li> </ol>

	6. Workplan 2018/19
Wed 13 March 2019 @ 5.30pm	<ol style="list-style-type: none"> <li>1. Attendance of Chair of York@Large</li> <li>2. Third Quarter Finance &amp; Performance Monitoring Report</li> <li>3. York Safeguarding Board Bi-annual Update</li> <li>4. SACRE (Standing Advisory Committee on RE) Annual Report &amp; Review of York Schools' Agreed Syllabus (Mike Jory &amp; Shabana Jabbar-Chair of SACRE)</li> <li>5. Adult Learning Services Biannual Update &amp; Draft Self-Assessment Report</li> </ol>

#### Items for June 2019 Meeting

Induction for New Members - Introduction to the Arrangements for Overview & Scrutiny in York  
 Draft Workplan & Discussion re potential scrutiny topics for 2018/19  
 Explore York Libraries & Archives Mutual Ltd SLA Bi-Annual Update

#### List of Previously Completed Reviews:

Casual Play – January 2011  
 School Travel Plans – January 2011  
 Admission Arrangements & Travel Policies - April 2012  
 York Museums Trust Collections Management – November 2012  
 Libraries Review – June 2013  
 Careers, Education, Information Advice & Guidance – November 2013  
 School Meals - May 2014  
 Entrepreneurship in Schools – April 2015  
 Disabled Access to York's Heritage & Cultural Offer – June 2015  
 Narrowing the Gap – June 2015  
 York Museums Trust Renewal of Funding Agreement - April 2016  
 Tour de France – September 2017  
 The Effect of Arts & Culture on the Economy – November 2017  
 WW1 Centenary Commemorations – January 2018